John Locke and Modern Life

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Introduction

This study is an effort to demonstrate John Locke’s central place and important role in the development of the collection of philosophical, social, political, and theological ideas broadly defined as modernity. As an intellectual phenomenon, modernity is characterized both by what is not, that is in contradistinction to the pre-modern period, and by its constitutive aspect as the body of beliefs, principles, and attitudes toward human life that have dominated western civilization since the seventeenth century arguably through to our own time. The central question then animating this book is to what extent, if any, did Locke’s thought contribute to the creation of the world we know.

Admittedly, this is a task that presents several daunting interpretive challenges. First, there is by no means consensus among Locke scholars that he even has any place among the ranks of seminal thinkers of modernity. Most notably, John Dunn established an influential line of interpretation nearly forty years ago when he insisted that he “simply cannot conceive of constructing an analysis of any issue in contemporary political theory around the affirmation or negation of anything Locke says about political matters.” For Dunn, as for many commentators who followed in his wake, Locke was not an apostle of modernity, but rather a somewhat forlorn figure marooned between a disintegrating Christian natural law tradition

on the one hand and the emerging wave of secular modernity, the central
antitheological tenets of which he could never subscribe to, on the other. A
more recent iteration of this interpretation can be seen in Jonathan Israel’s
magisterial works on Enlightenment philosophy. In Israel’s view, Locke
was an “essentially conservative” thinker whose body of work on a variety
of subjects ranging from religious toleration, gender equality, and consti-
tutional government represents a rejection of the democratic principles of
radical modernity championed by Spinoza and others, who are the true
heroic founders of modernity. According to Dunn and Israel, any attempt
to locate Locke among the central intellectual figures of modernity is sim-
ply an example of historical and philosophical naïveté.

On the other end of the interpretive spectrum, a very different set of dif-
ficulties arises from the ideologically charged nature of Locke scholarship
since the 1960s. Over the years, Locke has often been wrenched from Dunn
and Israel’s dustbin of history by a different group of scholars who have
made him serve as mentor or foil for the current preoccupations in contem-
porary political theory. Libertarian, communitarian, socialist, feminist,
and postcolonial theorists, as well as the legion of combatants in the inter-
pertive wars over the ideological meaning of the American Founding, have
all to varying degrees made Locke a central figure in their analysis in recent
decades. Whether cast as hero or villain, there has long been the suspicion
that the spirit and substance of Locke’s authentic political and philosophi-
cal teaching has too often been sacrificed to the theoretical requirements
posed by contemporary concerns that Locke did not share. That is to say, if
contemporary political theorists did not have Locke to serve as the touch-
stone for our anxieties about liberalism, they would have had to invent
him. Or perhaps, Dunn might observe, they frequently have.

The third, and in some respects most daunting, challenge facing any
attempt to demonstrate Locke’s seminal role in the creation of modernity
arises from the complexity and broad scope of Locke’s body of work. Locke

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1 Dunn, “Measuring Locke’s Shadow,” 271, 278. Waldron shares Dunn’s assumption about
the centrality of Locke’s theological commitments to his political theory, and thus agrees
that Locke approached political and moral questions from a perspective very different from
secular modernity. However, unlike Dunn, Waldron also sees much that is radical about
Locke’s commitment to equality (Jeremy Waldron, God, Locke, and Equality: Christian
Foundations in Locke’s Political Thought [Cambridge: Cambridge University Press,
2002]).

3 See Jonathan Israel, Radical Enlightenment: Philosophy and the Making of Modernity
Contested: Philosophy, Modernity, and the Emancipation of Man 1670–1752
was a prolific writer whose published works reflected a prodigious variety of philosophic interests including epistemology, natural science, moral philosophy, educational theory, political theory, and theology. This range of interests has even led some distinguished commentators to question whether Locke’s thought reflects a single unified and coherent philosophy, as opposed to a series of disjointed or contradictory intellectual commitments. Moreover, many scholars who have strived to illuminate Locke’s influence on the formation of modernity have understandably tended to focus their analysis on one or a few aspects of Locke’s thought. In recent years, this research has produced many important specialized studies into a given dimension of Locke’s modern project such as his individualistic philosophy, his innovative educational theory, his rational theology and teaching on toleration, or the democratic foundations of his political theory. However, when dealing with a concept as capacious as modernity and a thinker as wide ranging as Locke, it is perhaps inevitable that this approach will leave the answer to the larger question of Locke’s role in modernity somewhat incomplete.

While recognizing the interpretive challenges outlined, it is nonetheless the contention of this study that Locke is a seminal thinker in the making of modernity. I aim to demonstrate that his vision of modern life

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was constructed on the foundation of a unified and coherent philosophy of human freedom that provides the intellectual nerve connecting the various strands of Locke’s mature writings. The core principles in Locke’s philosophy of freedom derive from his assessment of the intellectual properties and rational capacities of the individual human mind. This was what we will call the “democratization of mind” that marked Locke’s most significant contribution to modernity. The democratization of mind represents Locke’s confidence that the essence of human freedom lay in the individual’s ability to acquire knowledge and construct meaningful identities from the intellectual materials made available to mind through sensation and reflection. Locke’s vision of modernity challenged practically every previous mode of philosophical analysis by making the autonomous individual freed from the weight of tradition, custom, and conventional inequality, the sole determinant of truth. The democratization of mind supplied Locke with the basis for refashioning a new, distinctly modern definition of philosophy deeply impacted by the empirical scientific method, which rejected what Locke took to be the misguided metaphysical pretensions characterizing philosophy in both its traditional scholastic form and the system-building aspirations of modern scientific naturalism à la Spinoza. The profoundly democratic character of this reorientation of philosophy toward the individual as a primary unit of analysis derived from Locke’s conclusion that the epistemic capacities grounding human freedom and the acquisition of knowledge about the most important moral, ethical, and theological matters were distributed in an emphatically egalitarian manner across human-kind. For Locke, modernity is inseparable from the discovery of this new mental world of human understanding, a hitherto scarcely observed terrain of interiority and subjectivity from which a new conception of freedom in the phenomenal realm would ultimately emerge.

The depth of Locke’s commitment to the modern project, that is to say to the replacement of the vast intellectual inheritance of pre-modernity with a radically new dispensation, can be measured by the range and scope of his philosophical inquiry. To understand Locke’s contribution to modernity simply in terms of his political philosophy is, however, to limit his impact considerably. For Locke, modernity involved, and indeed required, the critical examination of practically every authoritative institution in modern life including not only government, but also crucially the churches, the family, educational methods, and the conduct of international relations. The variety of Locke’s philosophical interests was not then simply adventitious or driven by the exigencies of his immediate historical context. Rather the range of Locke’s thought and writings reflected what he took to be the
most important theoretical and practical imperatives confronting philosophy in the early-modern period. The *ancien régime* at the core of traditional European culture in Locke’s age rested on certain venerable assumptions about the naturalness and intrinsic goodness of the hierarchical relationship between God and humanity, men and women, kings and subjects, fathers and children, as well as a set of deeply entrenched beliefs about the sacred character of ecclesiastical and civil power. In pre-modernity, the individual as such was unintelligible as a meaningful political or social agent independent of one’s proper place in the organic structure of society mirroring the cosmic order. In order to deracinate the complex web of hierarchical and traditional relations that characterized pre-modern life, Locke examined and reformulated authoritative institutions and rules that governed these relations under the searing light of reason and the principle of human freedom.

A major part of the conceptual difficulty facing any effort to understand Locke’s contribution to modernity lies in the complex philosophical implications flowing out of the democratization of mind. Thus it is important from the outset to clarify one of the central interpretive techniques that will be employed for analyzing Locke in the present study. With the democratization of mind, Locke proposed new principles of intelligibility to replace the traditional paradigms of knowledge. These two principles are broadly analogous to rationalism and empiricism. The rational model will be identified as the *eidetic* approach, according to which Locke examined the institutions in modern life on the basis of their intellectual properties as ideas. As complex ideas, these institutions and practices derive one vital element of their intelligibility from the internal mechanics of human understanding. Central to Locke’s idea of human freedom is the capacity to intellectualize phenomena in terms of ideas. However, Locke’s version of idealism based on the logical agreement of composite ideas differs profoundly from the classical conception of the forms in that Locke rejected the cognitive connection between the human subject and an extrinsic intellectual, moral, or spiritual end, or *telos*. This connection was, of course, integral to the pre-modern confidence in natural and cosmic order. For Locke, the intelligibility inhering in any idea, whether it is government, the church, or individual rights, derives from the constructive capacities of human reason and not from an intrinsic connection to external reality. Thus human beings are

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9 Although Israel incorrectly excludes Locke from the ranks of the enlighteners, he does provide a solid account of the attitudes, theories, and beliefs that characterized pre-modern life (see Israel, *Radical Enlightenment*, vi).
Introduction

capable of acquiring a true idea of government, the church, or individual rights because, in principle, the intellectual materials from which we can deduce a coherent, noncontradictory definition of these institutions and concepts are available to our minds as ideas.

However, the second principle of intelligibility for Locke relates to how things actually come to be in the world. In this regard, Locke also employs what we will call a *genetic* approach to philosophical analysis, which is characterized by empirical observation in a natural historical method. For Locke, the deepest source of complexity confronting political philosophy is the need to combine the eidetic and genetic modes of analysis, the being and becoming, as it were. For instance, comparing the idea of government or the church with the way in which governments and churches have come to be and developed in history may (and Locke believes typically do) display a radical disjunction between the true meaning of the word we use to identify an idea and the observable properties of the actual thing itself. The genetic dimension in Locke’s philosophy has likely been the cause of giving it an appearance of conservatism to Israel, Dunn, and others. However, it is vital to recognize that Locke’s inclusion of biological, sociological, economic, and political constraints on the actualization of ideas as factors for philosophical consideration is neither simply an unfortunate compromise with reality, nor does it signify a natural default position of conservatism in Locke’s thought. Rather the progressive character of Locke’s commitment to modernity lay precisely in his effort to combine observation about what is and has been with a philosophically rigorous effort to provide a normative demonstration of what by right should be. Thus in the complex interplay of distinct modes of reasoning, Locke’s eidetic accounts of the state of nature, constitutional government, or the purely voluntary church stand as a measure of the legitimacy of actual churches, governments or individual rights claims in the world.

At this point it is important to indicate a few major elements of the methodology employed in this study. First, the focus is exclusively on Locke’s mature works, by which is meant the body of Locke’s writings published or completed between 1689 and his death in 1704, including the *Two Treatises of Government*, the *Essay Concerning Human Understanding*, the *Letter Concerning Toleration*, the *Reasonableness of Christianity*, and *Some Thoughts Concerning Education*, as well as the many subsequent editions and seemingly endless polemical controversies that followed the publication of the *Essay*, the *Letter*, and the *Reasonableness*. This study is not an analysis of the development of Locke’s thinking on topics spanning his earliest to his latest writings. While such projects can
be highly illuminating with respect to Locke’s intellectual career, this is not the focus of the present study. Our aim rather is to demonstrate the unified and coherent philosophy linking the diverse topics considered in Locke’s mature writings. Indeed, one of the chief ambitions of this study is to move beyond a specialized examination of a single aspect of Locke’s thought and rather try to elucidate in a comprehensive and integrative way the full range of Locke’s vision of modernity as he presented it in his mature works. For this reason, the object of our analysis is Locke’s contribution to the formation of modern life broadly conceived rather than Locke’s philosophy or political theory strictly speaking. When Locke contemplated the range of institutions and authoritative principles in his time that required transformation, he did not operate under the same disciplinary constraints academics typically do today. He boldly and irreverently cast his gaze upon matters of philosophy, religion, science, education, and politics that extended beyond political theory as normally practiced in our time. In order to appreciate Locke’s vision of modernity, it is necessary then to follow his tracks into the manifold social relations that were altered profoundly in the transition from pre-modern to modern life. Indeed, one of the signal characteristics of Locke’s modern project was his willingness to challenge authoritative conceptions of institutions like monarchy, the churches, the family, and education that had remained fundamentally unchanged for centuries.

A second important methodological point has to do with the connection between our analysis of Locke’s texts and the overarching purpose of the present study. Why is it important to identify Locke’s role in the creation of modernity? Or to put it differently, why does it matter pace Dunn and Israel to read Locke back into modernity and enlightenment philosophy? On the immediate level, the answer is self-evident. An inaccurate account of a complex phenomenon such as the origin of modernity or of a prominent thinker such as Locke is problematic in itself. It can lead to a misunderstanding of formative influences on later thinkers and philosophical movements and thus produce a ripple effect impacting our reading of the history of political thought more broadly. To the extent that studying intellectual history or the major figures of political philosophy remains a valuable exercise for contemporary scholars, the onus is on serious scholarship to be accurate and faithful to the sense and spirit of its subject. On a deeper level, however, there is more at stake than simply our degree of understanding one
particular thinker. Despite the great variety of opinions and interpretations among Locke scholars on a host of aspects of his thought, one conclusion reached by friend and foe alike is that Locke has, for better or worse, become the canonical figure of classical liberalism in the English-speaking world. This explains Locke’s centrality to continuing debates over the American Founding, as well as his frequent appearances in the past clad in the garb of the Cold Warrior stoutly exemplifying or caricaturing the bourgeois culture of liberalism militant. However, since the collapse of Soviet communism and the resulting dramatic contraction of the ideological political spectrum in the West, Locke has, if anything, become an even more salient presence among practitioners of contemporary political theory reduced to having little left to do but highlight ever more refined strands of differentiation within the broad orbit of liberalism – that is, to say ever more and more about less and less. If since the end of the Cold War we are all liberals, then the suspicion is that in some sense we are all Lockeans now. But needless to say, ideological consolidation hardly eliminates the sources of controversy and debate; indeed, divisions within liberalism previously suppressed by the threat of viable ideological alternatives promise to assume new significance in liberalism triumphant.

It is in this sense that Locke’s role in the creation of modernity bears directly on the methodology of this study. Our treatments of Locke’s examination of the most important institutions of his time will include reflection upon issues with palpable contemporary resonance. Whether it be the basis of individual rights claims vis-à-vis the government and community, the tension between executive power and rule of law, the reform of education, greater equality of men and women, the value of religious pluralism, or the ethics of humanitarian intervention in international relations, we will see in Locke’s thought issues and concerns familiar to us. However, it is not my intention either to inject Locke into contemporary debates that were not his concern or to read modernity back into Locke by exaggerating the importance of trace amounts of contemporary issues unearthed with difficulty from Locke’s texts. Rather our analysis means to show that Locke’s influence on modernity was so pervasive that many, although certainly not all, matters that were of philosophic import to him continue to matter to us today. Moreover, the evidence to support this claim derives exclusively and directly from the texts of Locke’s mature writings. In order to keep our analysis consistent with authentic Lockean concerns, this study will avoid elaborate theoretical reconstructions of Locke’s philosophical principles designed to make Locke fit by analogy with the theoretical requirements of
current debates. While such reconstructions can be very insightful treatments of contemporary issues, it is my aim to remain as closely wedded to the texture, tone, and substance of Locke’s thought as possible. For our purposes, the burden of proof for demonstrating Locke’s importance in the making of modernity must lie exclusively in Locke’s texts and the practical issues and theoretical concerns that animated him.

Ever mindful of the dangers and seductions of historical naïveté and ideological self-congratulations, the present study hopes to demonstrate that Locke’s vision of modernity bore a considerable resemblance to most liberal societies today. Locke would see much in our world familiar to his thoughts, if not to the immediate reality of his time. There is thus in this study an implicit promise that contemporary liberals may understand ourselves more fully by reflecting on one of the most influential philosophical architects of the modern world. However, it is by virtue of this very process of self-reflection that contemporary students of liberalism should be made aware of the several important issues, especially regarding theology, toleration, political equality, and the basis of moral knowledge, about which Locke reached philosophical conclusions and devised political prescriptions with which many of our contemporaries may be uncomfortable and even profoundly disagree. The historical Locke who helped preside over the birth of modernity is capable of both exciting and disappointing the modern political imagination he did so much to create.

The design of this book is intended to integrate the major elements of Locke’s mature works initially in the general framework of his philosophy of freedom, and then to consider Locke’s critical examination of the key institutions of modern life. As such, Chapters 1 and 2 begin with a focus on the intellectual foundations of Locke’s philosophy of freedom. Chapter 1 elaborates the democratization of mind, which supplies the conceptual apparatus for understanding the epistemological principles underlying the various aspects of Locke’s modern project. This chapter demonstrates the fundamental importance involved in appreciating the crucial role Locke’s epistemological principles played in his political theory by locating the

There are a number of important contemporary issues in liberal societies, such as environmentalism, multiculturalism, and the biotech revolution, that simply were not matters of direct concern for Locke and thus would not be accessible to evaluation through Locke’s principles except by means of theoretical reconstruction. These modern, or perhaps post-modern, issues will not be addressed in the present volume. For an example of how a “theoretical reconstruction” approach to Locke can make a good contribution to issues in contemporary democratic theory, see Alex Tuckness, Locke and the Legislative Point of View (Princeton: Princeton University Press, 2002).
Essay Concerning Human Understanding in its proper intellectual and historical context. Locke set his individualistic theory of knowledge against the prevailing metaphysical tendencies dominating early-modern philosophy in both its traditional scholastic and more recent modern materialist form. The fundamental theoretical goal of Locke’s epistemology was to radically transform the definition of the proper scope and procedures of philosophical activity. As such, Locke’s rejection of the doctrine of innate ideas and its replacement with an egalitarian conception of ideas as the products solely of sensation and reflection by the human mind challenged the regnant paradigms of knowledge acquisition.

To Locke’s mind, neither mechanistic philosophy nor dogmatic innatism could account for the demonstrable freedom inhering in human understanding. Rather human liberty derived from the self-directed mental activity of rational individuals supplied relatively equally with the natural capacities and intellectual materials necessary to exercise judgment in relative freedom from the influence of ephemeral desires or prescribed mental habits. On this basis, we will examine Locke’s claim that moral knowledge – the kind of knowledge he believed was most important for human life – is capable of demonstrative certainty, and will argue that after considering Locke’s treatment of the ambiguous status of human knowledge about key moral concepts such as soul and the existence of God, it becomes apparent that the democratization of mind involved Locke’s conclusion that there is a variety of modes of moral reasoning available to human understanding. In Locke’s new philosophical rubric, these various modes of moral reasoning, including both knowledge and probability, culminate in both a theistic and a secular formulation of the grounds of morality. It is this multifarious conception of the modes of individual moral judgment that Locke employs throughout his major works in critical examination of the most authoritative institutions of modern life.

Chapter 2 continues the task of exploring the eidetic foundations of Locke’s political philosophy by turning to perhaps the most celebrated theoretical postulation in his entire corpus, namely the state of nature. The pre-civil state of nature presented in the Second Treatise of Government serves as both Locke’s explanation for the origin of political society, as well as the testing ground for his conclusions about the rational individual’s capacity to form moral judgments independently of authoritative political, social, and religious institutions. Our analysis will focus on the profoundly individualistic implications Locke derived from his theory of the natural punishment right, according to which every individual in the state of nature, being free and equal, is thus morally authorized to execute the law
of nature. Locke’s natural punishment right signified a radical departure from every other philosophic theory regarding punishment and individual judgment in early-modern thought. By positing individuals as the central unit of political and social analysis, Locke not only rejected traditional doctrines of natural sociability and organic society, but also established the normative grounds for the new understanding of the relation between the individual and community and the community’s relation to government that would be one of the defining features of modernity. In this respect, particular attention will be paid to the centrality of Locke’s theory of property for understanding his assessment of the cognitive capacity of individuals to make rational judgments about the natural law.

For Locke, the human capacity to acquire property through labor has both political and epistemic significance. On the one hand, the individual’s natural right to acquire and protect property, broadly understood to include “life, liberty and estate,” provides a substantive conception of the proper end and limits of civil government. Additionally, however, Locke’s theory of property was intended to reformulate the philosophic understanding of what it means to be a rights-bearing individual capable of conceiving of oneself as a self-owning being with property in one’s rights. Locke transforms the idea of property, traditionally one of the key grounds for natural and civil inequality, into a basis for an understanding of moral relations rooted in equality and accessible to the human mind through a kind of moral reasoning leading to sensitive knowledge about the rights of other individuals whose claims of right are, in principle, equal to one’s own. From the rights of individuals in the state of nature, Locke deduced the conceptual and normative building blocks for the reformed institutions of modern life.

In Chapter 3, this study begins to consider Locke’s examination of the authoritative institutions of modern life by turning to his treatment of constitutional government. The central feature in his account of government is the effort to combine eidetic analysis of what the idea of government is meant to signify with a genetic account of how most governments have actually come into being in history. Locke concludes that the fundamental problem of authoritarian governments that have typified human experience hitherto can be explained by two major intellectual errors. The first is the historical failure to properly distinguish the various functions of government, especially to clearly define and separate the concepts of executive and legislative power. Second, Locke identifies the inability for political societies in the past to understand the primary distinction between statute law and constitutional law. In his treatment of the natural history of monarchy and the extralegal practice of prerogative, Locke challenged the regnant
doctrine of sovereignty and sought to establish a new definition of constitutionalism for the modern world based on the individualist premises of the state of nature. Locke's great contribution to the development of modern constitutionalism was his articulation of a theory of constituent power rooted in the natural rights of individuals. It was this idea of constituent power that allowed Locke to develop innovative principles of consent and separation of powers that made possible a new understanding of the relation between constitution and law, and more fundamentally enabled him to fashion a revolutionary conception of popular sovereignty that transformed contract theory. Locke introduced into modern political theory the principle that a constitution is a body of foundational law reflecting the most authoritative consent of the community, a kind of law that stands above, and ultimately is authorized to regulate, the lawmaking institutions of government. In this way, Locke foreshadowed and informed the later development of liberal constitutionalism with the introduction of written constitutions, judicially enforceable charters of rights, popular ratification, and general suffrage. In his reflections on the profound inadequacies of the pre-modern conception of government, Locke provided the theoretical materials out of which later liberal thinkers and societies would construct the idea of constitutional government as we have come to know it today.

By any measure, the patriarchal family was one of the most deeply entrenched inequalitarian institutions in traditional European society. Chapter 4 considers Locke's reflections on the family and tries to demonstrate not only the depth of his opposition to patriarchy, but more fundamentally Locke's attempt to redefine the family as an institution based on natural rights. The chapter is designed in the form of a dialogue between Locke's argument for the family and the body of feminist scholarship that has powerfully probed and challenged Locke's credentials as an egalitarian philosopher in recent years. It will be shown that Locke's opposition to traditional gender inequality in the family closely resembles contemporary feminism's major theoretical concerns about the family and the status of women in society. Locke conceded that the subjection of women in the family has been a central feature of practically all previous political thought and in the genetic development of nearly all historical societies; however, the principles of natural freedom and equality underlying his eidetic account of the family suggested that this condition could and should be overcome. With his theoretical defense of women's property rights and the voluntary and consensual basis of conjugal society, Locke systematically undermined traditional arguments for the natural subjection of women to men. Locke presupposes that the family is a human institution and thus,
like civil government, it is capable of improvement. He was particularly sensitive to what he took to be the deep psychological and sociological connection between the patriarchal family and authoritarian politics. The natural rights family based on legal and cultural recognition of the individual rights of women emerged for Locke as the standard of legitimacy by which to judge the validity and morality of conventional practices governing this most formative institution, which impacts the life of practically every human being. Locke was not naive about the prospects for radically and immediately establishing a cultural predisposition toward egalitarian models of the family. He was well aware of the obstacles to progress posed by deeply engrained prejudices about gender, as well as the burdens placed on childrearing by economic scarcity and the primitive state of technology in his time. However, Locke challenged prevailing assumptions about the normative character of the subjection of women with his own insistence that as rational individuals, women share equal natural rights with men. It was for this reason that Locke assigned reform of the traditional family and encouragement of greater sexual equality a central role in the long-term modernization of society.

One of the most pressing theoretical concerns in the latter stages of Locke’s philosophic career was the problem produced by the profoundly inadequate approach to education in early-modern Europe. Locke maintained that the humanist tradition of education inherited from the Renaissance, with its sterile pedagogic system of memorization, formal logic, and the teaching of ancient languages, had to be replaced by a new educational model that would prepare individuals for their lives as citizens in a liberal society open to the new discoveries in philosophy and modern natural science. In Chapter 5, we examine Locke’s argument for the systematic reform of modern education. At the heart of Locke’s reform proposals was the underlying connection between the epistemology of the Essay and the philosophic basis of his major educational treatises Some Thoughts Concerning Education and the Conduct of the Understanding. The democratic implications of Locke’s empiricist epistemology and “way of ideas” deeply informed his theory of education. The central goal of Lockean education was the promotion of rational autonomy for individuals capable of meaningful social existence and critical thinking about the institutions of modern life.

However, the most innovative aspect of his educational proposals had to do with his assessment of the best pedagogical methods to achieve this goal. In early childhood education he advocated socialization rather than the inculcation of knowledge, as well as a model of developmental learning based on the idea of making learning a form of play. This reliance on
technique and method rather than subject matter even extended to higher education with regard to which Locke stressed the importance of learning analytical skills and proper mental habits. Throughout his educational writings, Locke’s egalitarian commitments were constant. He emphasized that the relatively equal distribution of rational faculties across humankind made proper pedagogical methods rather than natural intellectual gifts, the key to educational success. Moreover, while the immediate focus of his educational reforms related to private tutorial for the sons of well-to-do gentlemen, an important subtheme of his educational theory was Locke’s enthusiasm for extending the basic principles of his educational methods to girls as well as the children of the poor. In clear anticipation of the vital role mass public education would play in the development of modern society, Locke concluded that providing educational opportunity on a societal scale could become in the future a legitimate policy objective of government arguably for the first time in history.

Religion was perhaps the central organizing principle in early-modern Europe because it was the churches that infused an element of the sacred into the relations between rulers and ruled, men and women, parents and children, and clerics and their flock: relations that in their totality composed the complex social structure of the ancien régime. It was also, however, on matters of religion that modern political theory first grappled with the problems posed by legal discrimination and unequal treatment of minorities. Thus in Chapter 6, we will examine Locke’s crucial contribution to the modern idea of the church and the principle of toleration. In one sense, Locke’s treatment of religion and theology signifies more clearly than any other aspect of his thought the distance between Locke’s world and our own. Locke’s primary theoretical concern in the Letters Concerning Toleration was to counter theological and prudential arguments for state-enforced religious uniformity, no longer a major concern in most contemporary liberal societies. Moreover, his assumptions about the permanent salience of soteriological concerns and the intrinsic relation between theology and morality strike a discordant note with the much more secular direction liberalism has taken over the past century. However, this chapter will argue that Locke’s reflections on religion and the church made an important contribution to the development of the modern idea of freedom. By redefining churches as voluntary associations and conceptualizing individual conscience in terms of rights, Locke injected individualist principles into an institution that had historically been one of the key bastions of orthodoxy. His rigorous examination of the epistemic grounds of belief and his articulation of the possibilities for rational theology contributed
to an argument for the positive value of religious pluralism as an integral feature of a free society in which the churches represent the moral authority of civil society institutions capable of limiting state power. It was from this identification of the churches with fundamental human freedom that Locke progressed toward a broader principle of civil liberties, including freedom of speech and thought, that would in time provide a basis for a legal conception of freedom applicable independently of theological criteria. It will be argued that even Locke’s infamous limitations on the principle of toleration regarding atheists and Roman Catholics have to be reconsidered in the context of his commitment to the moral foundations of civil freedom and a vision of political society marked by moderation.

This study concludes with a consideration of Locke’s reflections on international relations. At first blush, international relations theory may not appear to be an aspect of modernity to which Locke even made much of a contribution. Certainly international relations were not a primary focus of his work, and foreign affairs is treated less systematically by Locke than several other modern thinkers such as Machiavelli, Grotius, and Kant. However, this chapter will try to demonstrate that Locke’s significance as a seminal thinker in the making of modernity included important reflections on the implications for international relations produced by liberal individualist philosophy. In a series of crucial passages in the Second Treatise, Locke indicated his dramatic departure from what he took to be the intellectually discredited just war and law of nations theory then regnant in early-modern Europe. Indeed, it is striking the extent to which Locke’s account of the rights of individuals in the state of nature and the capacities of communities vis-à-vis governments employed, while radically modifying, the logical and semantic categories supplied by traditional moral and legal debates about just and unjust war. Locke recognized that the most urgent tests of the efficacy of moral reasoning and the limits of natural justice frequently arise in the context of conquest, war, and international aggression. This recognition was accompanied, however, by Locke’s clear sense that modernity required new ways to approach international relations. Thus, this chapter shifts interpretation of Locke’s account of international relations away from the discourse of sovereignty and natural law familiar to his contemporaries, and instead refocuses our analysis toward a different, and distinctively Lockean, discourse involving the concepts of self-government and international society. Locke’s vision of the moral basis of international relations bears clear resonance with contemporary theories of international society for he approached foreign relations on the basis of an idea of the international state of nature, which balanced interrelated, overlapping, and
even competing moral claims about sovereignty and natural law in a general framework of international norms governing the relations of self-governing societies. It is in the context of Locke’s idea of international society that we will consider the important question of his connection to colonialism, and how Locke contributes to contemporary debates about sovereignty, the use of force, and the ethics of humanitarian intervention.

The majestic scope and range of Locke’s political philosophy penetrated and transformed western civilization’s thinking, beliefs, and attitudes toward practically every aspect of modern life. From his central philosophical discovery about the mental world of the sovereign individual and his or her capacity to grasp knowledge and truth, Locke deduced a political teaching that contributed enormously to the modernization of the idea of individual rights, constitutionalism, the family, education, the churches, and international relations. It is to a fuller examination of this process of philosophical discovery and institutional modernization that we now turn.